UNJSPF Secretariat
Pension Fraud Awareness, Reporting and Escalation Policy

A. Introduction

1. This policy complements the Fund’s Enterprise-wide Risk Management framework and should be read in conjunction with the Fund’s Enterprise-wide Risk Management Policy (“EWRM Policy”), as approved by the United Nations Joint Staff Pension Board (“Pension Board”) at its 59th session in 2012 and reported to the United Nations General Assembly in A/67/9 (paras 208 - 213)\(^1\). Keeping in mind the mandate, goals and objectives of the Pension Fund, it is essential to develop a Fraud Awareness, Reporting and Escalation Policy concerning possible fraud in connection with the administration of UNJSPF benefit entitlements and payments. The primary objective of this policy is to promote awareness, prevent fraud, enhance the Fund’s internal controls and establish guidelines for UNJSPF secretariat staff members’ on reporting and escalation of fraud related concerns. UNJSPF has zero tolerance for fraud, which implies that all fraud concerns will be reported and investigated, and corrective actions taken when needed.

B. Scope and application

2. The UNJSPF is committed to preventing, identifying and addressing all acts of fraud against the Fund in connection with the administration of UNJSPF benefit entitlements and payments (“pension fraud”) involving: i) UNJSPF participants and beneficiaries; ii) contractors, including independent contractors and external consultants; and iii) other external or internal parties\(^2\).

3. In addition to the UNJSPF Enterprise-wide Risk Management Policy, this policy should be read in conjunction with the UN Staff Regulations and Rules and relevant Administrative issuances, including Staff Regulation 10.1 (a), Staff Rules 10.1 - 10.3, ST/AI/2017/1 and ST/IC/2005/19. This policy complements the Anti-Fraud and Anti-Corruption Framework of the United Nations Secretariat (ST/IC/2016/25), as appropriate.

C. Definition of Fraud

4. “Any act or omission whereby an individual or entity knowingly misrepresents or conceals a material fact in order to obtain an undue benefit or advantage for himself, herself, itself or a third party, or to cause another to act to his or her detriment.”\(^3\)

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\(^1\) The UNJSPF Enterprise-wide Risk Management Policy is available in the Fund’s website [www.unjspf.org](http://www.unjspf.org). The enterprise-wide risk management policy defines the risk management framework and process adopted by the Fund.

\(^2\) Channels for reporting of fraud related concerns involving UN staff are specified in paragraph 8(a).

\(^3\) This definition is based on the definition of fraudulent acts contained in the Anti-Fraud and Anti-Corruption Framework of the United Nations Secretariat (ST/IC/2016/25).

11 January 2018
5. Based on this definition, fraud in the context of the UNJSPF entails any intentional misconduct that misleads, or attempts to mislead, the Fund to obtain a pension benefit, a financial benefit or other benefit or to avoid an obligation, and seeks to evade detection.

D. **Pension fraud awareness**

6. **Pension Fraud Awareness:** In addition to the functional responsibilities presented in the EWRM Policy, all staff members have a responsibility to ensure that the Fund’s resources are used for valid and authorized purposes and in accordance with the Fund’s Regulations, Rules and Pension Adjustment System. Senior managers\(^4\) and supervisors have added responsibility for establishing and maintaining proper internal controls to protect the UNJSPF resources from misuse. All staff members, particularly managers and supervisors, should be familiar with the risks and exposures in their areas of responsibility and be alert to any indications of pension fraud.

7. **Do not accuse or investigate independently.** A staff member who suspects a fraudulent activity should not accuse any individual directly or investigate the matter personally, or discuss the concern with anyone else than the channels outlined in this policy and in the attached Fraud Reporting and Investigation Decision Tree (Annex I).

E. **Reporting of fraud related concerns**

8. **Report the concern via the proper channels.** An employee who suspects fraudulent activity should report the concern promptly using the following channels as applicable:

8 (a) **Fraud concerns involving staff members:** A staff member must always report any fraud related concern that involves management or staff members of the Pension Fund, using the established UN procedures as promulgated in ST/IC/2005/19 (Section II) and The Roadmap (Section 2) published by the UN Ethics Office\(^5\) that detail the mechanisms that exist within the United Nations system for reporting suspected misconduct including suspected internal fraud as well as other mechanisms available to staff who may need advice when they are unsure of how they should proceed;

8 (b) **Other fraud related concerns:** A staff member who suspects a fraudulent activity must report the concern promptly to his or her immediate supervisor who will then report the incident to the Unit/Section Chief or the Senior Manager, as the case may be, not later than the following day of the report, unless the concern involves the supervisor, Section/Unit Chief or the Senior Manager himself/herself. If UNJSPF management or staff is suspected of fraud, then the staff member must report the concern in accordance to paragraph 8 (a).

9. In accordance to the Standards of Conduct for the International Civil Service ("UN Code of Conduct"), all staff members have the duty to report any breach to organization’s regulations

\(^4\) Senior Managers include the Chief Executive Officer, Deputy Chief Executive Officer and the Heads of the following offices: Operations, Financial Services, Geneva Office, Information Management Systems Service, and Risk Management and Legal Services Section.

and rules through the official channels whose responsibility it is to take appropriate action, and to cooperate with related investigations. In accordance to the UN Code of Conduct, a staff member who reports a fraud related concern in good faith or who cooperates with any related investigation has the right to be protected against retaliation. Requests for confidentiality by staff members reporting a concern will be honored to the maximum extent possible.

F. **Fact Finding and Investigation for Pension Fraud**

10. **Initial Fact finding of suspected fraud.** UNJSPF Senior Managers have responsibility for initiating the analysis of pension fraud related concerns. When determining how to proceed after receiving a report of a pension fraud related concern, the Senior Manager must first conduct an initial fact finding and gather and review all available related supporting information.

11. If the Senior Manager determines that the allegation of fraud is credible and has been able to obtain documented evidence, the Senior Manager shall promptly notify the CEO or the Deputy CEO.

12. UNJSPF senior management, including the CEO and the Deputy CEO as they case may be, shall determine the nature of any pension fraud investigation, including the involvement of other offices or entities (such legal, finance and information security staff, member organizations, external consultants, etc.), or an independent fact finder, if appropriate. He or she may recommend immediate protective action(s) such as suspension of the pension benefit payment. Any fraud related concern that involves management or staff members of the Pension Fund, will be investigated using the established UN procedures as promulgated in ST/IC/2005/19 (Section II) and The Roadmap (Section 2) published by the UN Ethics Office.

13. **Document findings and corrective actions.** Senior Managers must document in writing all steps taken during a pension fraud fact-finding investigation using the format provided in Annex II, and seeking guidance or participation from other parties as appropriate. Senior Managers must retain documents relating to the fact finding investigation for ten years after it has been closed.

14. When a fact finding investigation finds that pension fraud has occurred, the Senior Manager must send the Risk Officer a written summary report that provides details of the nature and scale of the event, the breakdown in control that allowed it to occur, corrective actions and the steps taken to avoid recurrence.

15. **Incorporate any needed additional/revised control procedures.** After receiving a fraud report from a Senior Manager, the Risk Officer must conduct a root cause analysis of the fraud event and advise relevant Units on additional or revised control procedures as necessary. The risk of fraud shall be managed in accordance with UNJSPF Enterprise-wide Risk Management framework.
16. **Maintain confidentiality.** All parties involved in the reporting and/or investigation of pension fraud must treat all information as confidential. Concerns and/or investigation results will not be disclosed or discussed with anyone other than those with a legitimate need to know.

17. **Report to the Pension Board.** The Board of Auditors annual report to the Pension Board shall contain information on cases of fraud and presumptive fraud.

G. **Responsibilities**

18. **Senior Managers** are responsible for implementing and maintaining controls in their respective areas of responsibility to protect the Fund’s resources from misuse. Senior managers play a key role in initiating the analysis of fraud related concerns. Senior Managers work with other offices or entities, as necessary, during the fact-finding investigation of fraud concerns.

19. **All staff members** must report any suspected fraud and are expected to cooperate fully with fraud-related investigations.

20. **Risk Officer** conducts root case analyses and provides advice on control measures to prevent and detect fraud. The Risk Officer will maintain this policy and provide advice and assistance to all staff members on the operation of the policy and on specific concerns, as necessary.

21. **Office of Internal Oversight Services (OIOS)** role in relation to fraud is set out in ST/IC/2005/19 and other UN administrative issuances, A/RES/59/287 and other relevant General Assembly resolutions concerning the OIOS, as well as in the Roadmap published by the UN Ethics Office.

Approved by:

[Signature]

Sergio B. Arvizú, UNJSPF CEO

Date: New York, 11 January 2018
Annex I
UNJSF Secretariat Fraud Awareness, Reporting and Escalation Policy - Decision Tree

1. Start
   Identification of possible fraudulent activity

2. Identification
   Is UNSPF staff/management suspected?
   Yes
   Use established UN procedures (S/1/10/2008/13 and The Roadmap)
   No
   Report to immediate supervisor, Unit/Section Chief or Senior Manager

3. Fact-finding and Investigation
   Initial Fact Finding (gathering/review related information)
   Determine the nature of the investigation and recommend immediate actions
   Is there documented evidence for fraud allegation?
   Yes
   Report to CEO/Deputy CEO
   UNJSF staff/management suspected
   No
   Is the involvement of other offices/entities required?
   Yes
   Refer case to other offices/entities for investigation (including UNSPF applicable)
   No
   Conduct fact-finding investigation using UNSPF staff
   Document findings and implement corrective actions

4. Response
   Conduct root cause analysis
   Management disclosures to external auditors
   Implement any additional actions to avoid recurrence

5. Resolution
   Disclosure to Pension Board through external auditors report

End
## Annex II
Sample Fraud Fact Finding Report

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<thead>
<tr>
<th>Name of the person reporting</th>
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<td>Date</td>
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**Background**
State very succinctly why the report was prepared.

**Executive Summary**
Summarize actions performed, the process and outcome of the review.

**Scope of the review**

**Approach**
Details on who performed the review, what documents were reviewed and individuals involved

**Details of facts**
Provide details of the case and the review

**Impact**
Describe if and how the incident affected the UNJPSF.

**Recommendations**
This section is optional since depending of the outcome of the review no further action might be needed. If applicable, this section will provide details on remedial measures or specific recommendations and what follow-up action is necessary or recommended.

**Annexes**
Attach any documents related to the case.